



SAN JOSÉ UNIFIED SCHOOL DISTRICT

MEASURE R

CITIZENS' BOND OVERSIGHT COMMITTEE (CBOC)

BYLAWS

March 13, 2025

Section 1. COMMITTEE ESTABLISHED

- 1.1. The San José Unified School District (“District”) was successful at the November 5, 2024, election in obtaining authorization from the District's voters to issue \$1,150,000,000 of the District’s general obligation bonds through Measure R (“Measure R”). The elections were conducted pursuant to Article XIII A, Section 1, subdivision (b)(3) of the California Constitution, which allows a 55% majority to pass the bond (“Proposition 39”). Pursuant to Section 15278 of the Education Code, the District is now obligated to establish an "independent citizens’ bond oversight committee" in order to satisfy the accountability requirements of Proposition 39.
- 1.2. The District’s Board of Education (“Board”) hereby establishes the Measure R Citizens’ Bond Oversight Committee (CBOC) which shall have the duties and rights set forth in these Bylaws.

Section 2. NAME AND LOCATION

- 2.1. The name of the committee shall be the Measure R Citizens’ Bond Oversight Committee (“Committee”). The Committee was established by Resolution No. 2025-12-12-03 of the Board, pursuant to the passage of Measure R on November 5, 2024, by the electorate of the District.
- 2.2. The office of the Committee shall be located at 855 Lenzen Avenue, San José, CA 95126.

Section 3. PURPOSE

- 3.1. Pursuant to Education Code section 15278, the purpose of the Committee is to inform the public and the Board regarding the expenditure of Measure R bond proceeds. The Committee shall actively review and report on the proper expenditure of taxpayers’ money for school construction and advise the public as to whether the District is in compliance with the requirements of paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- 3.2. The Committee shall convene to provide oversight for, but not limited to, the following:
 - 3.2.1. Ensuring that Measure R bond proceeds are expended only for the purposes described in paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
 - 3.2.2. Ensuring that Measure R bond proceeds are not used for any teacher or administrative salaries or other school operating expenses, unless permitted by applicable law.

Section 4. COMMITTEE ACTIVITIES

- 4.1. The Committee shall engage in any of the following activities in furtherance of its purpose:
 - 4.1.1. Actively review and report on the proper expenditure of taxpayers’ money for school construction.
 - 4.1.2. Advise the public as to whether the District is in compliance with the requirements of Article XIII A of the California Constitution.
 - 4.1.3. Conduct all business in accordance with the provisions of the Ralph M. Brown Public Meeting Act, California Government Code sections 54950 *et seq.* (“Brown Act”), which shall include the posting of agendas and minutes of the Committee meetings on the District’s website.
 - 4.1.4. Provide for communication with and from the community on all issues related to Measure R.
 - 4.1.4.1. **Annual Report.** The Committee shall issue an annual report of its activities to the Board. Each annual report shall concern the events of the preceding calendar year and shall be distributed within one-hundred twenty days (120) days of the end of the relevant calendar year.

- 4.1.4.2. The report shall indicate whether the District is in compliance with the requirements of Article XIII A, Section 1, subdivision (b)(3) of the California Constitution.
- 4.1.4.3. The report shall contain a summary of the Committee’s proceedings activities for the preceding year.
- 4.1.4.4. In addition, the Committee may prepare, approve, and distribute other progress reports of its activities, findings, and recommendations to the Superintendent, the Board, and the public. If in conducting its duties and activities, the Committee finds it necessary to report to the Board on any item it deems to be of immediate concern, the Committee may request that the Board call a special Board meeting as soon as possible in accordance with the provisions of the Brown Act.
- 4.1.4.5. Committee reports shall be posted on the District’s website.
- 4.1.5. All documents received and reports issued by the Committee shall be made available for public viewing on the District’s website.
- 4.2. In furtherance of its purpose, and pursuant to Education Code section 15278, the Committee may engage in the following activities:
 - 4.2.1. Receive and review copies of the annual, independent financial/performance audits. District staff, as indicated in Education Code section 15278, will provide these audits to the Committee no later than March 31 of each year.
 - 4.2.2. With District staff’s coordination and escort, inspect school facilities and grounds to ensure that Measure R bond proceeds are expended in compliance with paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
 - 4.2.3. To the extent available, receive and review copies of any deferred maintenance proposals or plans developed by the District including any reports required by Education Code section 17584.1.
 - 4.2.4. To the extent possible, review efforts by the District to maximize Measure R bond proceeds by implementing cost-saving measures, including, but not limited to, all of the following:
 - 4.2.4.1. Mechanisms designed to reduce the costs of professional fees.
 - 4.2.4.2. Mechanisms designed to reduce the costs of site preparation.
 - 4.2.4.3. Mechanisms designed to reduce costs by incorporating efficiencies in school site design.
 - 4.2.4.4. Recommendations regarding the joint use of core facilities.
 - 4.2.4.5. Recommendations regarding the use of cost-effective and efficient reusable facility plans.
- 4.3. The Committee may review any documents and proposals related to the expenditure of Measure R bond proceeds and make recommendations in accordance with its purpose and activities, as stated in these Bylaws, Measure R, and Proposition 39.

Section 5. DISTRICT DUTIES AND SUPPORT

- 5.1. The Board shall have the following duties reserved to it, and the Committee shall have no jurisdiction over the following types of activities:
 - 5.1.1. Approval of construction contracts.
 - 5.1.2. Approval of construction change orders.
 - 5.1.3. Appropriation of construction funds.
 - 5.1.4. Handling of legal matters.

- 5.1.5. Approval of construction plans and schedules.
- 5.1.6. Approval of Deferred Maintenance Plan.
- 5.1.7. Approval of the sale of bonds.
- 5.2. The District shall provide necessary administrative and technical support to the Committee as shall be consistent with the Committee's purpose, including but not limited to:
 - 5.2.1. Preparation of and posting of public notices as required by the Brown Act, ensuring that all notices to the public are provided in the same manner as notices regarding meetings of the Board.
 - 5.2.2. Provision of a meeting room, including any necessary audio/visual equipment.
 - 5.2.3. Preparation and copies of any document or meeting materials.
 - 5.2.4. Retention of all Committee records.

Section 6. COMMITTEE RULES AND PROCEDURES

- 6.1. **Calling Meetings.** The District will establish the committee meeting schedule on a regular basis throughout the year. In addition, special meetings may be called by the Chair or Vice Chair, or by any group of Committee members whose number represents a quorum, and if approved by the Board. All Committee meetings shall be arranged through the District-provided administrative services and be noticed in accordance with the Brown Act. Meetings may be adjourned when a quorum is not present.
- 6.2. **Agendas.**
 - 6.2.1. Agendas for Committee meetings shall be prepared by the Chair. All documents applicable to agenda items shall be distributed in advance of meetings.
 - 6.2.2. Any member of the Committee may request, and the Chair shall then place an item on a future agenda if the item is within the purview of the Committee.
 - 6.2.3. Agendas may include a consent calendar for routine, non-controversial items. These items must be clearly identified on published agendas. Any member of the Committee or public may request at the meeting that an item be pulled for discussion.
- 6.3. **Quorum.**
 - 6.3.1. The Secretary shall take and record roll at the beginning of each Committee meeting to determine the existence of a quorum. If a quorum ceases to exist during a meeting, the Secretary shall immediately inform the Chair.
 - 6.3.2. Actions may be undertaken at a meeting only if a quorum of seated members is present. A quorum is established when any whole number of Committee members greater than half the seated members is present. "Seated members" means the number of members set by the Board, less any who have resigned or been removed.
- 6.4. **Committee Voting.** Unless otherwise specified in these Bylaws, an action item properly placed on the agenda may be approved by a simple majority of Committee members in attendance, a quorum being present. Members may not vote by absentee or proxy.
- 6.5. **Rules of Procedure.** Meetings shall be conducted with courtesy and decorum.
- 6.6. **California's Open Meeting Law.** All meetings of the Committee shall be open to the public and shall be noticed and conducted in strict compliance with the Brown Act.
- 6.7. **Public Participation.** Any member of the public present at a meeting may address the Committee. The Chair may, at their discretion, choose in advance to place an equal time limit on all speakers.

- 6.7.1. If a member of the audience has addressed the Committee on matters which are not on the posted agenda for that meeting, members shall refrain from discussing such matters. If the non-agenda matter raised by a member of the public concerns an issue that is within the subject matter jurisdiction of the Committee, any member may request that the Committee vote to place that matter on a future agenda.
- 6.7.2. Persons addressing the Committee shall address the Committee as a whole and shall not direct comments to individual members of the Committee or to members of the audience.
- 6.7.3. In the event of disorderly conduct by members of the public, the Committee may order the meeting room cleared pursuant to Government Code section 54957.9.
- 6.8. **Minutes.** Minutes of Committee proceedings and all documents received, and reports issued shall be a matter of public record and the District shall make them available on the District's website. The District shall provide administrative services to assist the Committee Secretary in preparation, distribution, and posting of minutes for all Committee meetings. Minutes published before adoption by the Committee shall always be labeled "Unadopted Draft Minutes."
- 6.9. **Attendance.** Regular attendance at Committee and applicable subcommittee meetings is a fundamental obligation of every member of the Committee. Absences are disruptive to Committee activity and representation. Failure to attend two (2) consecutive meetings without acceptable reason announced in advance shall constitute due cause for member removal.
 - 6.9.1. Members anticipating an absence must call or email the Committee Chair or Secretary no later than 24 hours before the scheduled meeting.
 - 6.9.2. Committee attendance reports will be distributed annually and upon request by the Chair.
- 6.10. **Committee Reports.** The Committee shall prepare regular reports on its activities.
 - 6.10.1. An annual report shall be issued to the Board at least once each year and shall include the following:
 - 6.10.1.1. A statement indicating whether the District is in compliance with the requirements of Article XIII A, Section 1(b)(3) of the California Constitution; and
 - 6.10.1.2. A summary of the Committee's proceeds and activities for the preceding year.
 - 6.10.2. The Committee shall actively review and report on the expenditure of taxpayers' money for school construction in accordance with voter approved projects. All of these reports, written and/or oral, that represent the Committee's position must proceed from Committee review, be duly approved as to substance by an affirmative vote of a majority of the members present at a Committee meeting, the matter having been placed on the agenda and a quorum being present, and be faithfully articulated to the public only by the Committee Chair or an approved designee.
 - 6.10.3. Reports of minority viewpoints will be allowed. All of these reports, written and/or oral, that represent the minority's position must be reviewed, be duly approved as to substance without prejudice by a vote of the Committee, and be faithfully articulated to the public only by a designated minority spokesperson.
 - 6.10.4. To avoid the need for minority reports, and to maximize working relationships and public confidence in the Committee, all due diligence should be pursued to resolve divisive issues during the review process, thereby attaining fullest possible Committee support for the content of public reports.
 - 6.10.5. Any member of the Committee may speak or write as an individual on issues related to Measure R, but that member must clearly state for the record at the beginning and at the conclusion of their statements, whether oral or written, that their statements are their own personal views that do not necessarily represent those of the Committee or the District.

6.10.6. Upon completion of all bond projects, the Committee shall prepare or cause to be prepared a final written report summarizing its activities and conclusions.

6.11. Committee Meeting Frequency. The Committee shall meet at least once each year, but depending on the status of bond projects, will generally meet at least four (4) times per year.

Section 7. SUBCOMMITTEES

7.1. The Committee may, with a majority vote, form or disband subcommittees (standing or ad hoc) to perform specific parts of its purpose and duties, such as site inspections or issuing specific reports. The Chair shall appoint all subcommittee members. Subcommittees shall elect their own chairs and vice-chairs. Subcommittee meetings may proceed only when a quorum is present, a quorum being defined as half-plus-one of the full number of subcommittee members. Subcommittee chairs shall be responsible for calling its meetings, preparing its agendas, noticing its members, and delivering timely reports of subcommittee actions to the Committee. Subcommittee meetings shall be conducted in accordance with the adopted Committee Rules and Procedures pursuant to these Bylaws.

7.2. A standing subcommittee undertakes ongoing duties in preparation for deliberation by the Committee. All standing subcommittees must fully comply with the Brown Act, irrespective of their number of members. Membership can include any number up to the full membership of the Committee.

7.3. An ad hoc subcommittee is temporary in nature. They may be formed to undertake specific, one-time duties in preparation for deliberation by the Committee. An ad hoc subcommittee shall be automatically disbanded upon acceptance of its final report to the Committee. Membership on ad hoc subcommittees will be limited to less than a quorum of the Committee and need not comply with Brown Act noticing.

Section 8. AMENDMENTS

8.1. These Bylaws shall become effective upon approval of the Board and ratification by the Committee.

8.2. These Bylaws may be amended by an affirmative vote of not less than two-thirds of the members present at a Committee meeting at which that amendment has been agendized and a quorum is present. Any amendment of these Bylaws shall only become effective if and when it is approved by the Board.

Section 9. COMMITTEE SELECTION AND COMPOSITION

9.1. The Board shall have sole discretion to select, appoint and remove Committee members and to determine its final size. The Committee shall consist of a minimum of seven (7) members, appointed by the Board. Employees, officials, vendors, contractors, or consultants of the District are not eligible for voting or active membership on the Committee. To be eligible to be a Committee member, a person must be at least 18 years of age.

9.2. Per Education Code sections 15278 – 15282, the Committee shall include, at least:

9.2.1. One member who is active in a business organization representing the business community located within the District and whose business is within the District's boundaries.

9.2.2. One member who is active in a senior citizens' organization.

9.2.3. One member who is active in a bona fide taxpayers' organization.

9.2.4. One member who is a parent or guardian of a child enrolled in the District.

9.2.5. One member who is a parent or guardian of a child enrolled in the District and active in a parent-teacher organization (PTA) or school site council (SSC).

- 9.2.6. Two or more members who are “at-Large” members.
- 9.3. A member originally appointed to serve a term in one of these categories, during the course of the term, no longer qualifies for that category, must so notify the Board and the Committee immediately. That member must resign from the Committee if that resignation is necessary to fill that category with another person. The member can remain a member of the Committee only if doing so does not increase the Committee membership past the maximum size.
- 9.4. In the case of a vacancy, removal, or resignation of a Committee member, the Board shall diligently seek to fill the above-referenced categories.
- 9.5. **Conflict of Interest.**
 - 9.5.1. Committee members may not hold any incompatible office or position during their term of membership, pursuant to Government Code sections 1125 *et seq.* Committee members shall abide by the conflict of interest prohibitions contained in Article 4 of Division 4, of Title I (commencing with Section 1090) of the Government Code, the Political Reform Act (Government Code § 81000, *et seq.*), and the District's Board Bylaw 9270 (Conflict of Interest).
 - 9.5.2. Any member shall disclose immediately any possible or potential conflict of interest to the Committee. A Committee member’s failure to disclose any possible or potential conflict of interest when known may result in the member’s removal from the Committee.
- 9.6. The District will take ongoing and reasonable steps to ensure there are always the minimum number of Committee members in the required categories. Notwithstanding these actions, if the Committee at any time has less than the minimum number of members in the required categories, the Committee will continue with its obligations, including holding meetings, with the then current membership.

Section 10. TERMS OF OFFICE

- 10.1. Pursuant to Education Code section 15282, Committee members shall serve for a term of two (2) years (or one (1) year as indicated below), and for no more than three (3) consecutive terms, with the initial two-year term commencing on March 14, 2025, and ending on June 30, 2026. Future two-year terms will begin on July 1 and end on June 30.
- 10.2. Should a member resign their position before their term matures, the Board will appoint a new member to complete the term.
- 10.3. At the Committee’s first meeting, members will draw lots to select which members shall be in “Group 1” or “Group 2” below, with a majority of the members (no more than half of the members plus one) being in Group 1. This will ensure a “staggering” of the Committee membership to maintain both institutional knowledge and continued new member involvement. The Committee may utilize a different method to ensure a staggering of its membership, if that method results in a staggering consistent with the intent of this provision and with the Board’s approval.

	Group 1	Group 2
1st Term	2-Year Term	2-Year Term
2nd Term	2-Year Term	<i>1-Year Term</i>
3rd Term	(If approved by the Board)	2-Year Term

- 10.4. The Committee members shall not be compensated for their services.

Section 11. REMOVAL FROM OFFICE

- 11.1. The Board may remove any Committee member, for cause, including failure to attend two (2) consecutive Committee meetings without reasonable excuse, or for failure to comply with the prohibition against conflict of interest as set forth in these Bylaws. Upon a member's removal, their seat shall be declared vacant. The Board, in accordance with the established replacement process set forth in these Bylaws, shall fill any vacancies on the Committee.
- 11.2. Any Committee member may request that the removal of another Committee member be placed on the agenda for the Committee's next meeting and may, at that meeting, introduce a motion to remove that member from the Committee for cause (as defined above). Specific cause must be cited in the meeting agenda and motion for removal. A motion to remove a member shall be approved by an affirmative vote of not less than two-thirds of the members present at a Committee meeting, the matter having been placed on the agenda and a quorum being present.
 - 11.2.1. The motion and its result shall be communicated in writing to the member under consideration and to the Board President within one (1) week after the meeting that the motion was approved.
 - 11.2.2. If that removal action is approved by the Committee, District staff shall place approval of that member on the Board's next available Board meeting agenda. Removal shall be effective immediately upon the Board's approval of the Committee's action.
 - 11.2.3. If the Committee's motion fails, the member under consideration cannot be removed by another vote of the Committee based on the specific bases for cause used for that initial vote.

Section 12. REPLACEMENT OF COMMITTEE MEMBER / VACANCIES

- 12.1. Vacancies on the Committee shall exist on the death, resignation, or removal of any member. Any member may resign effective upon giving written notice to the Chair of the Committee, or the Vice-Chair of the Committee, unless the notice specifies a later time for the effectiveness of that resignation.
 - 12.1.1. Vacancies on the Committee may only be filled by the Board through an application process.
 - 12.1.2. If a Committee position becomes vacant, the Committee Chair shall request that the Board appoint a replacement.
- 12.2. A replacement Committee member may be appointed by the Board if one or more of the following events occurs:
 - 12.2.1. A Committee member submits a written resignation to the Board, with a copy to the Committee Chair;
 - 12.2.2. The Committee approves a motion to remove a member for cause and that action is thereafter approved by the Board, as further indicated in these Bylaws.

Section 13. COMMITTEE OFFICERS

- 13.1. Officers of the Committee shall be a Chair, a Vice-Chair, and a Secretary. The Committee may choose to establish other elected positions by amending these Bylaws.
- 13.2. The Superintendent shall appoint the initial Chair. Thereafter, the Committee shall elect a Chair, a Vice-Chair and a Secretary. The Vice-Chair who shall act as Chair only when the Chair is absent. These positions shall continue for one (1) year officer-terms. No person shall serve in a position for more than three (3) consecutive officer-terms at the same position.
- 13.3. The Committee Chair, Vice-Chair, and Secretary shall have the following duties:
 - 13.3.1. Committee Chair Duties
 - 13.3.1.1. The Chair shall call Committee meetings.

- 13.3.1.2. The Chair shall establish the agenda for each Committee meeting.
 - 13.3.1.3. The Chair shall preside over each Committee meeting and follow the Rules of Procedure.
 - 13.3.1.4. The Chair shall, upon willing concurrence of candidates, appoint the members of each Subcommittee that the Committee chooses to form.
 - 13.3.1.5. The Chair shall attend, or appoint another Committee member to attend, meetings of the Board at which Measure R planning, revenue, expenditure, reporting, and related budgetary issues are placed on the agenda.
 - 13.3.1.6. The Chair, or their Committee-approved designee shall serve as spokesperson for the Committee in all representations of the Committee to the public, the Board, and the media.
 - 13.3.1.7. The Chair is an ex-officio member of all subcommittees.
- 13.4. Committee Vice-Chair
- 13.4.1. The Vice-Chair shall perform each of the duties of the Chair as necessary in the absence of the Chair.
- 13.5. Committee Secretary (if elected)
- 13.5.1. Subject to review by the Chair before publishing, the Secretary shall provide oversight in the preparation, recording, and distribution by District-provided administrative services in accordance with the Brown Act. The Committee may, in lieu of electing a Secretary, direct District staff to perform the duties that the Secretary would otherwise perform, which include preparing, recording and distributing the following items:
 - 13.5.1.1. Committee meeting agendas;
 - 13.5.1.2. All reports, materials, and meeting packets as required by or addressed to the Committee;
 - 13.5.1.3. The minutes of Committee meetings;
 - 13.5.1.4. All written material submitted by the public during Committee meetings;
 - 13.5.1.5. All official correspondence addressed to the Committee;
 - 13.5.1.6. Reports adopted by the Committee;
 - 13.5.1.7. Committee attendance records.
 - 13.5.2. The Secretary shall take and record roll at the beginning of each Committee meeting to determine the existence of a quorum. If a quorum ceases to exist during a meeting, the Secretary shall immediately inform the Chair.
- 13.6. The Vice-Chair will accede to Chair when a vacancy occurs in that office. In the event of a vacancy in the office of Vice-Chair or Secretary, the position will be filled by election, placed on the agenda at the next Committee meeting.

Section 14. TERMINATION

- 14.1. The Committee shall automatically terminate and disband at the earlier of the date:
 - 14.1.1. All bond proceeds have been expended; or
 - 14.1.2. All projects funded by Measure R bond proceeds are complete.
- 14.2. At the time of the termination of the Committee, the Committee shall prepare a final report of findings and recommendations to be presented and received by the Board at a regularly scheduled Board meeting within sixty (60) days of termination.